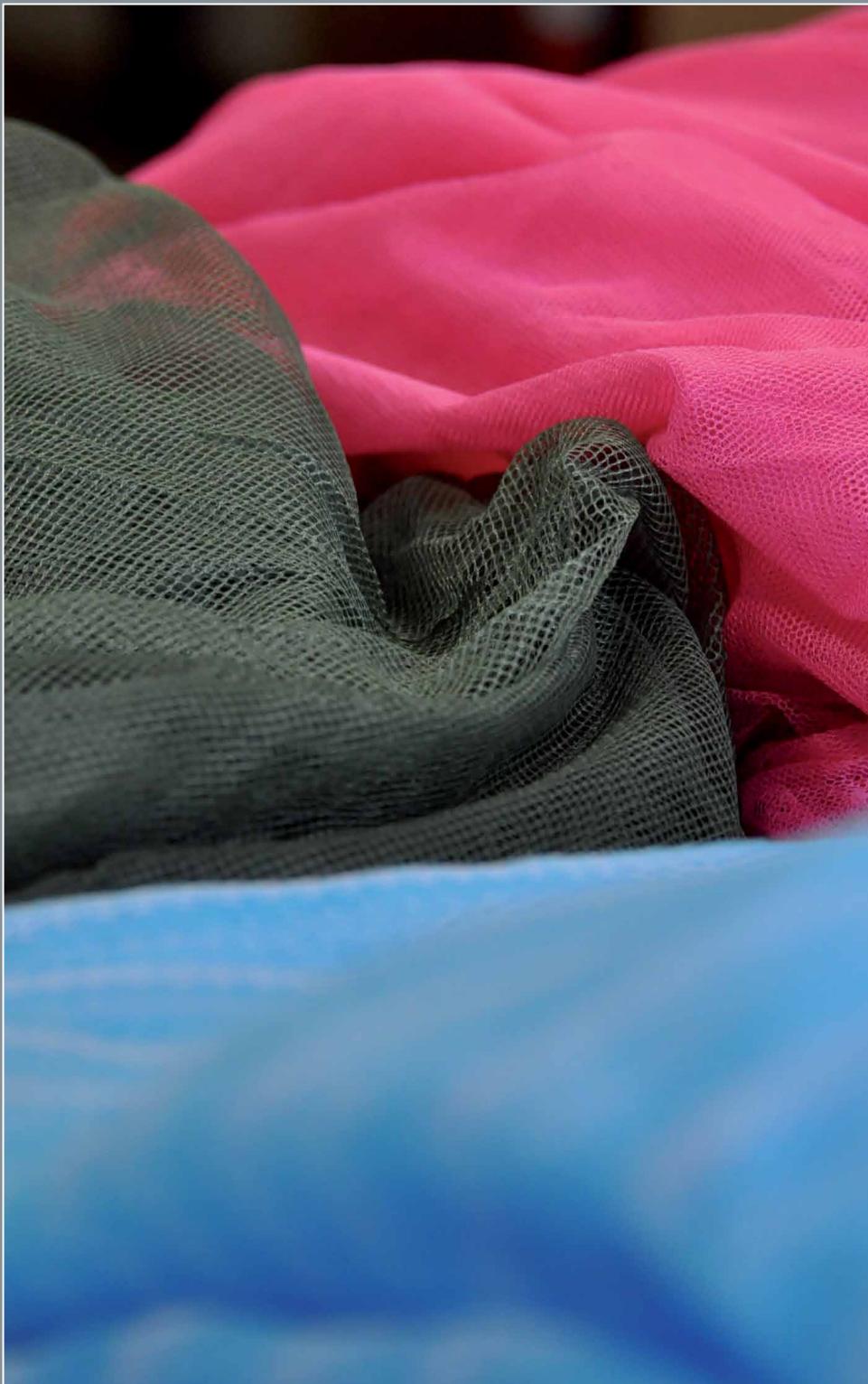


Swiss

# HEALTH FOREIGN POLICY



Schweizerische Eidgenossenschaft  
Confédération suisse  
Confederazione Svizzera  
Confederaziun svizra

Swiss Confederation



Trends exist even for the colour of mosquito nets. Colours are not only for the appearance but very important for being accepted. Nothing has changed regarding their purpose however, which is to prevent people catching certain tropical diseases.

The images in this brochure show the Swiss Tropical and Public Health Institute (**Swiss TPH**) in Basel – a symbol of the many Swiss players active in education, research and services internationally. The brochure also shows images of the Geneva-based World Health Organisation (**WHO**), which is the most important international platform for health issues.

[www.swisstph.ch](http://www.swisstph.ch)

[www.who.int](http://www.who.int)

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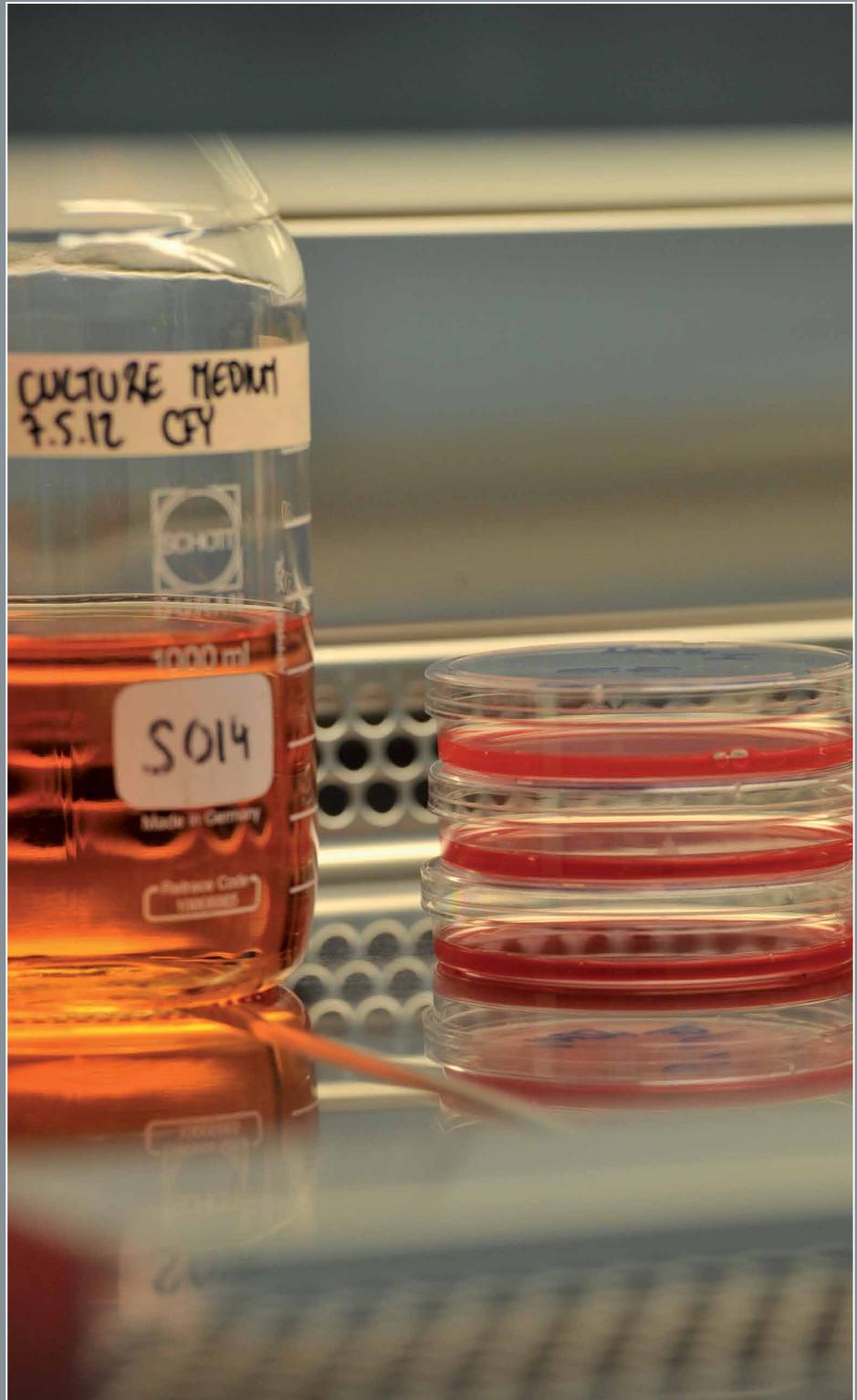
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# INTRODUCTION



Malaria cultures are grown in Petri dishes as part of research into new strategies to fight the disease. Malaria is a clear example of the worldwide dimension of health foreign policy. Half of humanity is threatened by malaria, but 80% of all deaths resulting from it occur in sub-Saharan Africa.

As a result of globalisation, health issues are becoming increasingly important at the international level. A growing interdependence between domestic and health foreign policy is apparent worldwide. Health has also become a topic of Switzerland's foreign policy and therefore a focused and multisectoral approach is required in order to ensure that fundamental Swiss values such as human rights, the rule of law and democracy are guaranteed, and also that the interests of a wide variety of Swiss actors can be taken into account.

The present Swiss Health Foreign Policy, a revised version of the 2006 Agreement on Health Foreign Policy Objectives, is the result of a consultation procedure involving the relevant federal authorities and interested parties from civil society, the private sector, research, Swiss health system actors and the Swiss Conference of the Cantonal Ministers of Public Health. It was approved by the Federal Council on 9 March 2012, has a medium-term perspective and is to be reviewed as required, but after six years at the latest.

## **Health issues are becoming increasingly important**

Underlying Swiss Health Foreign Policy are all the country's international concerns relating to health – with neighbouring countries, in European policy, on the subject of global public goods, or in development policy. The policy is based on a concept of global health which – in contrast to the concept of international health that prevailed up to the turn of the century, focusing primarily on the health problems of the least developed countries – is concerned with strategies at the global level. Accordingly, prime responsibility rests with all countries, and not only – as in the conception of international health – with donor and beneficiary countries.

Approval by the Federal Council makes it possible to adopt a consistent position in dealings with external partners. The broad outlines of the policy are in line with the previous direction of Swiss Health Foreign Policy. However, the experience of recent years provides an opportunity to make adjustments so as to ensure that, in the future, Switzerland can pursue an even more coherent and effective approach in the health field.

# 2

## REVIEW



Swiss scientists work with other scientists around the world, in this way raising the visibility of Switzerland's commitment to international health foreign policy. The so-called 10/90 gap shows that only 10% of investment in research is channelled to work on diseases that affect 90% of the world's population.

The Agreement on Health Foreign Policy Objectives concluded by the FDFA and FDHA – a pilot project representing the first interdepartmental agreement on objectives<sup>1</sup> between the FDFA and another department with responsibility for a specific sector – was adopted in 2006 for two years and subsequently renewed several times.

Switzerland was the first country to adopt an interministerial agreement on health foreign policy objectives. Since it was signed, the agreement has been regarded as a model at the international level.

The Agreement on Health Foreign Policy Objectives represents an important working and control instrument for the Federal Administration. As illustrated by the various examples given in the following boxes, the Agreement has substantially improved cooperation between the various authorities in the health field, permitting results-oriented coordination

Coherence within the Federal Administration is a key success factor for Swiss Health Foreign Policy, even though this may not always be apparent from the outside. This explains the importance of various structural modifications within the departments responsible for global health. In the FOPH, the International Affairs Division has been consolidated and global health has been confirmed as one of the Office's eleven strategic activity areas. The FDFA Directorate of Political Affairs has established a health desk in the Sectoral Foreign Policies Division, included Swiss Health Foreign Policy in the introductory programme for new diplomats and is increasingly defining health-related objectives in agreements on objectives for foreign missions. The FOPH assigns a health attaché to Switzerland's Mission to the EU in Brussels. In the Swiss Agency for Development and Cooperation SDC, alongside the policy advisor function, two posts have been created for multilateral and inter-

## Efforts to combat pandemic influenza

In September 2009, Switzerland decided to participate with other countries in the initiative launched by US President Barack Obama to donate pandemic influenza A (H1N1) vaccines to the least developed countries. Under this programme, Switzerland provided more than a tenth of the vaccine doses ordered by WHO, ultimately totalling 1.5 million vaccine doses supplied by WHO to Ethiopia.

The logistical difficulties encountered by WHO in the global deployment of the pandemic influenza vaccine demonstrated the need for a system allowing for pre-planning. The Pandemic Influenza Preparedness (PIP) Framework adopted by the World Health Assembly in 2011, which aims to promote the sharing of influenza viruses and access to vaccines and other benefits (thanks in particular to the contribution made by industry), will ensure more equitable access and greater international solidarity during future pandemics. This agreement was the result of a four-year negotiation process in which Switzerland played an active role.

<sup>1</sup> Based on the Federal Council Decree of 18 May 2005

# 3

## CHALLENGES



The best protection against a mosquito-borne disease is prevention against mosquito bites. The Swiss TPH breeds mosquitoes in a special laboratory to test the effectiveness of different protective measures against carriers of the disease, such as the Anopheles mosquito.

Swiss Health Foreign Policy has traditionally involved both concrete bilateral development cooperation in the least developed countries and multilateral activities. Recent years have seen a steady increase in requests made to Switzerland for bilateral contacts with industrialised countries and countries with emerging economies. This applies to general health policy visits, specific contacts concerning health insurance, drug issues, food safety and communicable diseases, and also to health projects associated with Swiss cohesion payments to new EU member states. At the same time, international health issues are increasingly also being raised at bilateral visits of the Ministers of Foreign Affairs and Home Affairs as well as the directors of the federal offices concerned. Thus, apart from the thematic objectives of Swiss Health Foreign Policy, there will also be a need for coordination

FOPH was responsible for industrialised countries and for WHO (technical matters and governance), while the SDC was responsible for developing countries and multilateral development matters. Today however, two thirds of the world's population live in countries with emerging economies, which no longer expect traditional development cooperation, but exchanges among countries on an equal footing. Moreover, in multilateral negotiations on questions such as access to medicines, the positions of large countries with emerging economies (BRICS)<sup>2</sup> in particular – given their economic and research policy interests – often differ from those of the least developed countries. Not infrequently, interests stemming from competition are mixed with those of health policy. This in turn raises special challenges for Switzerland in weighing up its own corresponding interests, necessi-

## **The requests for bilateral contacts with industrialised countries and countries with emerging economies are increasing**

with Switzerland's bilateral cooperation in the health field, in order to meet the growing demands in this area.

As in most industrialised countries, Switzerland's governmental structures in the post-war period were built based on a perceived dichotomy between industrialised and developing countries – with the exception of the isolated Eastern bloc. With regard to international health issues, generally addressed in a purely technical manner, there was a clearly defined division of responsibilities: the

tating significantly closer cooperation between the federal authorities concerned.

Switzerland and numerous public and private actors in the country pursue intensive research on questions of global health. Especially in the context of development cooperation, Switzerland has a long tradition of approaching health issues from a global perspective. In the future, this global focus is to be intensified in Swiss Health Foreign Policy activities by all the federal authorities concerned.

<sup>2</sup> Brazil, Russia, India, China, South Africa

## Challenges

With regard to the eight Millennium Development Goals (MDGs)<sup>3</sup> – three of them directly concerning health<sup>4</sup> – which were adopted in 2000 by all UN Member States, the question arises for the post-2015 period of how the global development goals can be improved and adapted

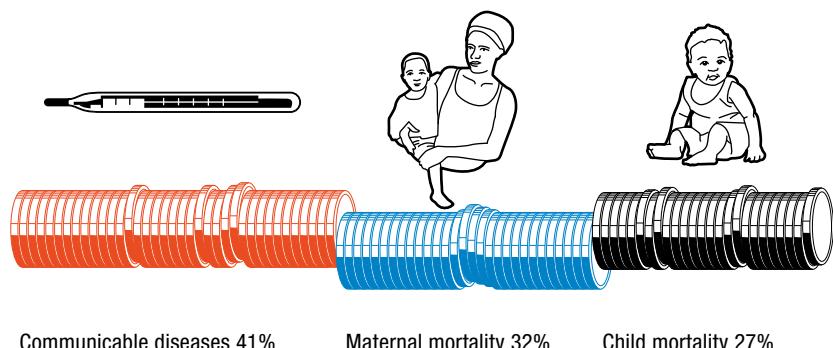
by the MDGs. Being developed means living in a society where as many people as possible have socially, environmentally and economically acceptable options for living in dignity.<sup>5</sup> Account should be taken not only of access to education and health care, but also of vulnerability and

### “Developed” means living a life in dignity

to the respective environment so as to maintain or increase their positive effects. Here, greater weight should be accorded to global issues, human rights and sustainability. In addition, there is a need for a conception of development involving a broader definition of poverty than that which is implicitly assumed at present

insecurity, exclusion and powerlessness (ability to influence the underlying conditions of poverty through political participation). This is based on recognition of the universal right, enshrined in the WHO Constitution, to enjoyment of the highest attainable standard of physical and mental health.

#### Breakdown of SDC health expenditure by Millennium Development Goals 2006–2009



#### Local authority partnerships with China

Cooperation with China in the health field is being pursued on the basis of a Memorandum of Understanding concluded in 2005. For three years, Peking University and the Global Health Programme of the Graduate Institute of International and Development Studies in Geneva have been jointly organising courses on global health diplomacy, supported by the Chinese Ministry of Health and the FOPH. In addition, four partnerships are being developed between Swiss cantons and Chinese cities:

Canton Basel-Stadt & Municipality of Shanghai  
Canton Geneva & Municipality of Shenzhen  
Canton Vaud & Municipality of Zhenjiang  
Canton Zurich & Municipality of Kunming

On an official working visit to China (21–27 April 2011), Federal Councillor Didier Burkhalter met with the Chinese Health Minister Chen Zhu and signed a joint declaration on bilateral cooperation in the field of health; among other things, this establishes the institutional framework for the four partnerships mentioned above.

<sup>3</sup> With the adoption of the Millennium Declaration and the Millennium Development Goals in the year 2000, the UN members states were endeavouring to reduce extreme poverty in the world by half up to 2015.

<sup>4</sup> MDG 4 (reducing child mortality), MDG 5 (improving maternal health) and MDG 6 (combating HIV/Aids, malaria and other diseases)

<sup>5</sup> Swiss Federal Council, Millennium Development Goals – Progress Report of Switzerland 2010, June 2010, p. 40, see: [www.deza.admin.ch/ressources/resource\\_en\\_193398.pdf](http://www.deza.admin.ch/ressources/resource_en_193398.pdf)



# 4

## PRINCIPLES AND VALUES



Access to essential medicines for all is one of the goals of Swiss Health Foreign Policy.

Swiss Health Foreign Policy is guided by overarching principles and values, applicable to all the objectives.<sup>6</sup>

#### **Good governance**

Good governance is the exercise of political, economic and administrative authority to manage a society's affairs at all levels. It comprises the mechanisms, processes and institutions through which citizens and groups articulate their interests, exercise their rights, meet their obligations and mediate their differences.<sup>7</sup>

In Swiss Health Foreign Policy, too, Switzerland has a substantial interest in a smoothly functioning multilateral system based on the rule of law and human rights, where corruption and inequalities are combated and democracy is promoted. These are the necessary conditions for political stability and thus for effective and sustainable development. Accordingly, governance is to be understood as a relationship between citizens and the state, as the negotiation of a balance of power on an equal footing.

fore involve the state, civil society and the private sector alike. The principle of good governance is also a yardstick for Swiss Health Foreign Policy – both in its development and in its implementation.

#### **Justice and poverty focus**

Without health, no development is possible and, conversely, restricted opportunities for development have an impact on health. Switzerland supports the objective of global health, pursuing an approach based on human rights. The aim is thereby to achieve, firstly, equal access to health care for all worldwide (irrespective of origin, race, gender, age, sexual orientation, language, social position, way of life, religious, ideological or political convictions, or of physical, mental or psychological disability). Also to be achieved, secondly, are greater social justice – by considering the needs of poor and vulnerable population groups within states – and an improved balance between high-, middle- and low-income countries.

#### **Efforts to control the main communicable diseases – the case of malaria**

Each year, malaria affects over 200 million people, killing over 700,000 of them. Since the 1990s, SDC has supported innovative projects designed to control this dangerous tropical disease in Tanzania, as well as local malaria research which has earned global recognition. One particularly successful approach has been the systematic distribution of insecticide-treated mosquito nets: use of these nets was shown to reduce the number of cases of malaria and child mortality. Following these encouraging results, the method attracted broader interest outside Tanzania and now forms part of national malaria control programmes supported by numerous organisations. The results are impressive – the prevalence of malaria has been reduced in children aged under 5, contributing significantly to a reduction in child mortality. Over the past 5 years, the SDC has invested CHF 11 million annually in malaria control efforts. It was investments of this kind that made it possible, for example, for 88 million bed nets to be distributed in sub-Saharan Africa in 2008. By 2008, thanks to this campaign, a third of all Tanzanian households had at least one insecticide-treated bed net, compared with only 20% of households in 2006. In global efforts to combat malaria, Swiss research institutions, NGOs and companies play a key role. The Swiss Malaria Group (SMG) established by the SDC currently has 11 members. The aim of the SMG is to strengthen Switzerland's commitment in this area, which has already proved successful. One life-saving innovation, the antimalarial drug now most widely used in children, was jointly developed by the Medicines for Malaria Venture and Novartis – a public-private partnership financially supported by the SDC.

## **Swiss Health Foreign Policy is based on the rule of law and human rights**

Good governance does not only mean that the government and administration exercise their public duties responsibly, professionally and in accordance with the interests of the population. It also encompasses fruitful cooperation between state and private sector actors, and places certain responsibilities on citizens. Efforts to promote good governance must there-

#### **Global responsibility**

Swiss Health Foreign Policy has the potential to enhance Switzerland's credibility as a global actor in the health field and to highlight the commitment of Swiss development cooperation to poverty reduction and sustainable development as part of Switzerland's national interests and shared global responsibility.

<sup>6</sup> For the goals see pp. 27–30

<sup>7</sup> Adapted from "Governance for sustainable human development. A UNDP policy document, United Nations Development Programme 1997"

## Principles and values

This involves not only effective disease control measures, but an integrated approach, taking account of key health determinants such as income, education, nutrition, environment and water, as well as social factors such as discrimination against women. Today, health is one of the core responsibilities of every foreign minister, and every health minister has a dual responsibility – for public health at home and for helping to shape global health policy.

These global responsibilities are enshrined, to a great extent, in the Swiss

### Safeguarding of interests and coherence

In both domestic and foreign policy, Switzerland has a variety of objectives to pursue. For example, Switzerland wishes to reconcile its commitment to a liberal economic order with the interests of solidarity and global health. In the measures designed to achieve these objectives, therefore, the greatest possible coherence should be sought, synergies should be developed, and inevitable conflicts of interests should be openly addressed and resolved via the existing political decision-making mechanisms.

## Health is one of the core responsibilities of every foreign minister

Federal Constitution<sup>8</sup> and in the WHO Constitution.<sup>9</sup> The objective of WHO is to promote the attainment by all peoples of the highest possible level of health. The aims specified in the Federal Constitution have a substantial influence on health. In this connection, special mention should be made of the common welfare, sustainable development, the greatest possible equality of opportunity, long-term preservation of natural resources, and a just and peaceful international order.

With regard to foreign policy, Art. 54 Para. 2 of the Federal Constitution states that the Confederation is to ensure that the independence of Switzerland and its welfare is safeguarded; in particular, it is to promote the alleviation of need and of poverty in the world, respect for human rights and democracy, the peaceful co-existence of peoples and the conservation of natural resources.

If Switzerland is to successfully safeguard its interests in today's globalised world, it is important that it should continue to pursue diversified approaches – be it geographically, institutionally or thematically. The foreign policy instruments deployed need to be sufficiently adaptable to accommodate a constantly changing international environment.

The growing importance of the health field brings new challenges and opportunities for Swiss foreign policy. International cooperation on health has intensified, and new international legal instruments are being established. There are growing calls for international standards and greater international cooperation in view of steadily rising costs, the increasing mobility of patients, health personnel and services, and growing technical complexity. The Aids pandemic or the H1N1 influenza pandemic have shown that, in

### Health, a key to poverty reduction

Even in the absence of crises, weak or deficient health systems are the rule in many of the least developed countries and of the countries with economies in transition. In recent years, the SDC has increased its financial contributions to health programmes, also supporting international efforts and global initiatives. It promotes health care which benefits especially poorer population groups and reduces major inequalities in access to health services. Even though new challenges are constantly arising, progress has been achieved in those countries where Switzerland is active in the health field and, together with other donor countries, helps to build state capacity through budgetary support in the health sector. This progress has been facilitated by the expertise and numerous partnerships of the SDC, coordination between donor countries, efficient use of resources and many years of experience. In SDC priority countries Tanzania and Mozambique, child mortality has declined by more than a third over the last 10 years; in Moldova, it has decreased by 40% since 2000. In sub-Saharan countries, a third fewer children were infected with HIV in 2009 than in 2004, and in 11 African countries new cases of malaria have been reduced by more than 50%.

<sup>8</sup> In particular, the Preamble, Art. 2 "Aims" and Art. 54 "Foreign relations"

<sup>9</sup> SR 0.810.1 (English version: [http://www.who.int/governance/eb/who\\_constitution\\_en.pdf](http://www.who.int/governance/eb/who_constitution_en.pdf)), in particular the Preamble and Art. 1

a globalised world, globally coordinated action based on solidarity is essential to protect the public. At the same time, non-communicable diseases<sup>10</sup>, for example – with multiple causes such as diet, lifestyle or environmental factors – call for a new kind of (preventive) approach, encompassing a wide variety of actors and sectors.

A coherent Swiss Health Foreign Policy seeks synergies between different policy

Switzerland has one of the best health systems<sup>11</sup>, outstanding global health research centres, a strong, innovative pharmaceutical and medtech industry, and a long humanitarian tradition. Health is one of the top priorities of Switzerland's development cooperation. Its health research and teaching is of a high class internationally.

Switzerland is thus an attractive partner with a great deal to offer both in develop-

## Swiss Health Foreign Policy is built on Switzerland's strengths

sectors. The long-term aim is that, in each of the sectors concerned, "better" policies can be pursued, strengthening the credibility, transparency and effectiveness of Swiss policy as a whole.

### "Swissness" – building on existing strengths

In its Health Foreign Policy, Switzerland also builds primarily on its own strengths.

ment cooperation and in exchanges with health ministries. As the host country for the most important international organisations in the health sector, and with its political culture of consensus and neutrality, Switzerland can also benefit from its comparative advantages in multilateral activities, both representing its own interests and assuming significant responsibility for global health.

### Health centres: village communities participate

In close cooperation with the local population, Switzerland has been involved in the development of 7 hospitals and 76 health centres in Rwanda and Burundi. Motivated by the active participation of village communities, health advisors, medical personnel, traditional midwives or youth groups have collaborated in projects. Over a million people in the African Great Lakes region are benefiting from improved medical services and health education, which generally leads to improvements in health.

<sup>10</sup> Cancer, diabetes, cardiovascular diseases, chronic respiratory diseases

<sup>11</sup> According to OECD/WHO 2011: OECD Reviews of Health Systems: Switzerland 2011

# 5

## ACTORS



Federal Councillor Alain Berset and WHO Director-General Dr Margaret Chan at the 65<sup>th</sup> World Health Assembly in Geneva. Reform of the WHO is an important project both for Switzerland and the Director-General.

The FDFA and the FDHA, or the Sectoral Foreign Policies Division of the FDFA (SFPD), SDC and the FOPH respectively, are the federal authorities most closely involved in Swiss Health Foreign Policy. At the same time, the concerns of other federal authorities are to be taken into account in the policy. Specifically, the authorities in question are the United Nations and International Organisations Division (UNIOD) and the Human Security

ence is demonstrated by the numerous policy areas which are relevant to Swiss Health Foreign Policy. Through closer cooperation, the policy as a whole is to become more targeted and synergies are to be exploited wherever possible. Foreign policy coherence and more effective safeguarding of interests are the overarching objectives which are to be achieved through enhanced coordination among the federal authorities.<sup>12</sup>

## Coherence and more effective safeguarding of interests are the overarching objectives

Division (HSD) of the FDFA, the FDFA/FDEA Integration Office, the Federal Statistical Office (FSO), the State Secretariat for Education and Research (SER), the Federal Office for Migration (FOM), the Swiss Federal Institute of Intellectual Property (IPI), the Armed Forces Logistics Organisation (AFLO), the State Secretariat for Economic Affairs (SECO), the Federal Office for Professional Education and Technology (OPET) and the Federal Office for the Environment (FOEN). Other authorities involved in relation to specific topics include the Federal Social Insurance Office (FSIO), the Swiss Agency for Therapeutic Products (Swissmedic), the Swiss Alcohol Board (SAB), the Federal Veterinary Office (FVO) and the Federal Office for Agriculture (FOAG).

The present Swiss Health Foreign Policy recognises and utilises the existing competences of the various federal authorities. The complexity of the challenges arising with regard to coher-

ence is demonstrated by the numerous policy areas which are relevant to Swiss Health Foreign Policy. Through closer cooperation, the policy as a whole is to become more targeted and synergies are to be exploited wherever possible. Foreign policy coherence and more effective safeguarding of interests are the overarching objectives which are to be achieved through enhanced coordination among the federal authorities.<sup>12</sup>

- Since health policy is largely also a cantonal responsibility, the Swiss Conference of the Cantonal Ministers of Public Health (GDK) is a key partner for Swiss Health Foreign Policy. It will therefore continue to be involved in policy activities and be invited to meetings of the Interdepartmental Conference (IK GAP) and the Interdepartmental Working Group (IdAG GAP).<sup>13</sup>
- In Swiss Health Foreign Policy, as in all other policy areas, exchanges take place with the Swiss Parliament (Foreign Affairs Committee/FAC, Committee for Social Security and Health/CSSH).
- Among the other key actors are NGOs, including organisations active in Switzerland, such as the Swiss Society for Public Health and the various health leagues, and others active in develop-

### Maternal and infant health

Depending on where an expectant mother lives, pregnancy can be more or less risky. Maternal and child mortality is largely determined by whether medical care is provided in good time – or is even available. Non-existent or poor-quality health care is still one of the main reasons for deaths occurring during pregnancy, in childbirth and during the postnatal period. To reduce infant mortality and improve maternal health, Switzerland is therefore relying on optimised basic care for mothers and infants. In the sub-Saharan countries and in the transitional countries of Eastern Europe, the SDC has been involved in efforts to improve infrastructure and equipment in health centres and to provide training for physicians, nursing staff and midwives. Between 1990 and 2008, thanks to efforts by the SDC and other partners to develop basic medical care, the proportion of professionally attended births in sub-Saharan countries rose from 53% to 63%, while maternal mortality declined. A decline in maternal and infant mortality has also been recorded in Eastern European partner countries.

<sup>12</sup> As for all international relations, the principles concerning mandatory consultation, dealings with other countries and treaties concluded with foreign parties as set out in the Directives of 29 March 2000 on conducting international relations by the federal administration are also applicable to foreign health policy.

<sup>13</sup> For a list of federal authorities participating in the IdAG GAP or involved in relation to specific topics, see Annex I

## Actors

ment cooperation, e.g. Medicus Mundi Switzerland (MMS), Médecins Sans Frontières (MSF), Berne Declaration.

- Professional associations, e.g. those for physicians (FMH) or nurses (SBK/ASI).
- Health research and teaching (e.g. the Swiss Tropical and Public Health Institute, the Geneva University Hospitals, the Graduate Institute of International and Development Studies).
- Health service providers (such as hospitals, insurers).
- Private sector (pharmaceutical, med-tech, food industry).

Completing the picture are actors from other sectors with an interest in Swiss Health Foreign Policy and the numerous Swiss-based international organisations and public-private partnerships, such as the Medicines for Malaria Venture (MMV) or the Drugs for Neglected Diseases initiative (DNDI).

These actors – sometimes in cooperation with federal authorities, sometimes independently – contribute to Swiss Health Foreign Policy. Their experience and knowledge feed into health research,

Through regulation and via agencies such as the European Food Safety Authority (EFSA) and the European Centre for Disease Prevention and Control (ECDC), the EU exerts an influence in numerous areas on the health systems and health policy measures of EU Member States and also of other countries. In addition, recent years have seen the emergence – alongside existing funding institutions (World Bank, regional development banks, etc.) – of influential new international funding mechanisms and partnerships: these include global health initiatives – e.g. the Global Fund to Fight Aids, Tuberculosis and Malaria (GFATM) and the Global Alliance for Vaccines and Immunisation (GAVI) – and also public-private partnerships (PPPs) or product development partnerships (PDPs), such as the Medicines for Malaria Venture (MMV), the Drugs for Neglected Diseases initiative (DNDI) or the Foundation for Innovative New Diagnostics (FIND).

The global aid architecture is undergoing a process of profound change, turning into a highly fragmented arena. In inter-

### Activities in the area of access to essential medicines

Switzerland was closely involved in the process which led, in 2008, to the adoption by the World Health Assembly of the Global Strategy and Plan of Action on Public Health, Innovation and Intellectual Property. This is designed to promote research and development and to improve access to medicines for diseases affecting the least developed countries in particular. The WHO Commission on Intellectual Property Rights, Innovation and Public Health (CIPIH), which produced the report and recommendations on which the strategy is based, was chaired by former Federal Councillor Ruth Dreifuss. Consequently, Switzerland played a key role throughout the negotiations for this strategy and plan of action. At the national level, a document was developed for the implementation of the plan of action in Switzerland, integrating the activities of the federal authorities concerned (SDC, SER, SECO, IPI, FOPH) but also of external actors (NGOs, public-private partnerships, pharmaceutical industry, scientific community); this document was published on the occasion of the 64<sup>th</sup> World Health Assembly in 2011.

## The global health architecture is undergoing a process of profound change

contribute to national policies in partner countries and help to raise public awareness in Switzerland and abroad.

The World Health Organization (WHO), other UN agencies (e.g. UNAIDS, UNICEF or UNFPA), the World Bank and the OECD are the most important international organisations active in the health field.

national health cooperation, likewise, the world has become multipolar, with a large number of new actors. New cooperation mechanisms are developing whereby actors such as countries with emerging economies, foundations and the private sector can be involved in working towards shared objectives agreed at the international level.

In global health, this already complex architecture interacts with global public goods issues, such as protection against pandemics and representation of the economic interests of all countries in one of the largest and most rapidly growing sectors. In addition, new models of coop-

There is a need to identify new forms of cooperation or ways of exploiting synergies – initial efforts in this direction can already be seen in informal coordination mechanisms such as the Health 8 group (H8).<sup>14</sup> One direct result of recent trends is the reform process initiated within

## WHO must clarify its role in a globalised world

eration are being pursued, e.g. between industrialised countries and countries with emerging economies, where the focus is not primarily on funding, but on sharing of experience. All countries face certain common challenges, such as strengthening health systems, demographic changes, or influencing social determinants of health.

WHO in 2010. Given the multiplicity of new health actors, WHO now faces the challenge of clearly articulating its role in a globalised world, redefining its leadership function within global health governance, and more closely involving a wide variety of global health policy stakeholders in WHO activities.

### Migration and health personnel

In 2008, an interdepartmental working group was established, under the aegis of the FOPH, to prepare for negotiations on and implementation of the WHO Global Code of Practice on the International Recruitment of Health Personnel, which was adopted in May 2010. This group, whose main objective is to investigate the role played by Switzerland in the global shortage of health personnel, commissioned studies from three institutions concerning 1) statistical documentation (Obsan), 2) recruitment practices (GDK) and 3) international cooperation practices (Swiss TPH). The three reports were presented at the 12<sup>th</sup> Conference on National Health Policy, held in Bern in November 2010. It was concluded in particular that greater emphasis should be placed on training and retention of Swiss health personnel; in addition, a broad awareness is currently lacking in Switzerland of the principle, laid down in the Code, whereby both source and destination countries should derive benefits from international migration. The group is continuing its work with a view to identifying ways of remedying this situation; the first report on activities concerning implementation of the Code in Switzerland is due to appear in May 2012.

<sup>14</sup> WHO, UNICEF, UNFPA, UNAIDS, GFATM, GAVI, the Bill and Melinda Gates Foundation and the World Bank

# AREAS OF INTEREST



Twenty-one international organisations are based in Geneva. They have all concluded host country agreements with the Confederation. WHO, which was founded in 1948, is among them. Switzerland is a member of the WHO Executive Board for the period 2011–2014, and wants to contribute to strengthening the organisation.

Experience with Swiss Health Foreign Policy in recent years has shown that it is desirable to improve integration of the wide variety of activities in the health field, taking a more systematic approach to the development of synergies. It has become clear that current challenges need to be addressed holistically (e.g. health personnel migration), and that existing health risks often have multisectoral causes and consequences (e.g. non-communicable diseases). This applies at the local, national and global level. Better use is to be made of integration and the development of synergies among the various objectives and actors.

years have seen the emergence of a large number of new state, private and mixed institutions, which have rapidly developed into significant actors in the health field, sometimes with massive financial resources. As a result, the global health architecture has become more complex, and governance at the global level more difficult. Switzerland has a substantial interest in improving the effectiveness of global and international health cooperation. It is therefore seeking to promote more coherent interaction among the relevant actors from the sectors of health, development cooperation, humanitarian aid, human rights and other health-

## Synergies in health policy should be further strengthened in international Geneva

With the revision of Swiss Health Foreign Policy, three areas of interest are defined:

- Governance
- Interactions with other policy areas
- Health issues

These goal areas cover the health interests of the Swiss population, Switzerland's global responsibility and general interests (cf. the matrix in Annex III).

### **Area of interest 1: Governance**

Since its establishment, WHO has been the key agency and dominant international forum for health issues, especially in the normative area. However, the last ten

related policy areas, be it at the bilateral level – especially in relations with the EU, but also in bilateral development cooperation – in multilateral bodies or in the context of the WHO reform process. There should be further strengthening of health policy synergies in international Geneva, which is home to 21 international organisations having a host country agreement with the Swiss government (including WHO, UNAIDS, GFATM, WTO, ILO), the permanent missions of 168 countries, various partnerships and convention secretariats, 250 international NGOs, and a wide variety of university and research institutes.

## Areas of interest

This may involve providing support for the Member Countries of these organisations in their capital cities and in Geneva, so that these countries can participate effectively in global health debates. In addition, scientific foundations and teaching in the field of health diplomacy and governance are to be made available in international Geneva.

Swiss Health Foreign Policy is also to focus on the promotion of effective, high-quality, affordable and equitable health systems in all countries – but especially in the least developed and in countries with economies in transition –, so as to reduce the existing inequalities in this area. In healthcare provision, the international dimension is rapidly increasing as a result of technical developments and the migration of patients and health personnel. Switzerland has an interest in

### **Area of interest 2: Interactions**

#### **with other policy areas**

Worldwide, consideration of health determinants is playing an increasingly central role. After all, human health is influenced to a considerable extent by economic, social and environmental factors such as income, education, access to water, nutrition, natural resources, chemicals, waste management and gender equality. Switzerland's prosperity is one of the main determinants of health, and the health of the population, together with the quality of the health system, is a significant locational factor. The therapeutic products industry (pharmaceuticals and medtech), accounting for around 36% of exports of goods, is Switzerland's most important export sector. It is constantly confronted with the conflicting demands of innovation, universal access to good-quality medicines and profitability.

## **The therapeutic products industry is Switzerland's most important export sector**

learning from international experience in this area so that the Swiss health system can be further developed while remaining affordable. In this connection, increased exchanges on best practices should be pursued with other OECD countries, selected countries with emerging economies and the Commonwealth Fund<sup>15</sup>, with which Switzerland has maintained a partnership since 2008.

Equally, it has to address the needs of the least developed countries in the production and adequate disposal, pricing and marketing of vital medicines, and in the development of their own research capacity. The health sector is one of the country's leading employers. This indicates the economic significance of Swiss Health Foreign Policy, especially if one takes into account that these data on

<sup>15</sup> The Commonwealth Fund is a US-based private foundation. Since 1998, it has conducted annual comparative international health policy surveys.

exports and jobs do not include related areas, such as the food and beverage industry.

Switzerland exercises its global responsibility for combating poverty and promoting sustainable development, contributes – as a centre of scientific and academic research and training in the health field – to important advances in basic and applied research, and has an interest in a sound, non-discriminatory framework at

main poverty-related diseases (HIV/Aids, tuberculosis and malaria). Also required are continuing efforts to maintain a high level of protection in the areas of food safety, chemicals, radiological protection, environmental protection and safety of therapeutic products. At the same time, successful public health projects – at both the national and the global level – are now less frequently based on strictly vertical approaches designed to address a specific health challenge.

## Particular efforts are required to improve maternal and child health

the international level. With the development of new, more effective drugs by companies based in or carrying out research and production in Switzerland, added value is created, which should be encouraged both from an economic and from a health policy perspective.

Switzerland's specific contribution should consist in striking a responsible balance between the legitimate profitability interests of industry and universal access to good-quality therapeutic products (see the case of malaria, page 13).

### **Area of interest 3: Health issues**

Through efforts to combat diseases and strategies for coping with existing disease burdens, public health and productivity are to be maintained. Targeted efforts are still required to combat the three

Health promotion is an important element in the public health sector. Especially in relation to non-communicable diseases (cancer, diabetes, cardiovascular diseases, chronic respiratory diseases), contributions should be made to global strategies and programmes of a preventive nature, using the existing channels and the resources already available to development and health organisations. With regard to Switzerland's development cooperation, the focus is on improving the health of poor and vulnerable population groups. Particular efforts are required to improve maternal and child health, as well as improving sexual and reproductive health. Non-discriminatory access to basic preventive and curative health services should be assured for as many people as possible – irrespective of their socioeconomic status. This requires the

## Areas of interest

existence of a global market for good-quality, but inexpensive, medicines, vaccines, diagnostics and medical devices.

Education and training of health personnel – and the creation of incentives to motivate staff to remain in these occupations – need to be strengthened both in Switzerland and in the least developed

or “luring” of personnel from countries where they are urgently needed.

In the context of complex emergencies, humanitarian aid is complementary to development cooperation. Switzerland provides humanitarian assistance to the people most severely affected by a crisis, conflict or natural disaster. In such

### **A partnership-based approach is essential if sufficient numbers of health personnel are to be recruited over the long term**

countries. A partnership-based approach is essential if sufficient numbers of health personnel are to be recruited over the long term while avoiding the migration

cases, humanitarian missions will include measures to promote health over the long term.

### Strengthening cooperation between the OECD and WHO

For some years, Switzerland has been seeking to strengthen cooperation between the OECD and WHO. In particular, it funded the secondment of a WHO expert to the OECD for a period of two years. It also provided financial support for a WHO-OECD hosted dialogue on health personnel migration, held in Geneva in October 2008.

On two occasions, Switzerland has also requested these two organisations to conduct a joint analysis of the Swiss health system. These reviews, published in October 2006 and October 2011, provide an overview of this country's system, in both economic and public health terms. They also serve as a “portrait” for countries interested in Switzerland's health system.



# 7

## OBJECTIVES



A group of researchers is examining the spread of tuberculosis throughout the world. Creating better conditions for research in the field of global health is another objective of Swiss Health Foreign Policy.

**The following twenty objectives – and the associated results/measures – are to be understood as objectives to the attainment of which Switzerland makes a significant contribution within the scope of its capacities and resources, since some of them cannot be attained by Switzerland alone. Responsibility for operational implementation rests largely with the federal authorities (acting alone or jointly) whose mandates and strategies are to be defined in accordance with Swiss Health Foreign Policy.**

## GOVERNANCE

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### 1. Swiss-EU relations

**Establish a legal framework for collaboration with the EU on health and consumer protection matters.**

- An agreement in the areas agriculture, food and product safety, and public health is concluded with the EU.
- Switzerland participates in the key health-related EU institutions and early warning systems (ECDC, EWRS, EFSA, RASFF) and in the Health Programme.
- Switzerland supports the new EU Member States in the implementation of health standards.
- Health policy exchanges with individual EU countries are actively pursued.

### 2. Role of WHO

**Strengthen WHO as the leading, coordinating global health authority.**

- WHO reform is successfully completed.
- The normative role of WHO is strengthened.
- The positive impact of WHO on international Geneva is recognised and fostered.
- As an Executive Board member (2011–2014), Switzerland makes an active contribution to strengthening WHO.

### 3. Global health architecture

**Improve the effectiveness, efficiency and coherence of the global health architecture.**

- WHO fulfils its role as the leading, coordinating global health authority and is accepted as such by other actors.
- There is no further increase in the fragmentation of the global health architecture.

- International actors focus more effectively on their comparative advantages (normative role, financing, operational implementation, etc.).
- While the role of states is preserved, non-governmental actors are better integrated into global health debates and activities.

- Health is part of the training of Swiss diplomats.
- The Geneva Programme for Global Health Diplomacy and Governance is developed and firmly established, thus helping to strengthen international Geneva.

### 4. Strengthening of health systems

**Place at the centre of Swiss Health Foreign Policy the promotion of effective, high-quality, affordable and equitable health systems.**

- Multilateral (including OECD, WHO) and bilateral comparisons yield important findings for the further development of Switzerland's health system.
- Swiss development cooperation prioritises measures which strengthen health systems in the least developed countries and in countries with economies in transition.
- The relevant international organisations seek to strengthen the health systems of all countries, regardless of their development status.
- Optimum support is provided for international networking of the main actors of Switzerland's health system, so as to facilitate learning from international good practices.

### 6. International Geneva

**Consolidate and strengthen Geneva's position as the "health capital of the world".**

- Geneva is perceived internationally as the world's "health capital".
- Switzerland continues to support the international organisations – including WHO – with facilities and infrastructure and ensures that Geneva remains an attractive location for international organisations.
- In relation to the renovation of WHO buildings, Switzerland supports financing in accordance with the Capital Master Plan and relies on contributions from all member countries.
- The "Campus Santé" project is implemented.

### 5. Health diplomacy

**Integrate health as a key element of foreign policy.**

- Switzerland takes an active part in debates on global health and foreign policy, strengthening cross-sectoral coherence and concrete results.

## Objectives

### INTERACTIONS WITH OTHER POLICY AREAS

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#### 7. Research

**Establish conditions for the strengthening of global health research.**

- Switzerland's strengths as a research location are used for global health purposes.
- Existing and new Swiss global health research actors work together, exploiting synergies for international research collaboration.
- The SDC-SNSF programme for research on global questions with a focus on the public health sector stimulates Swiss global health research.
- The latter is more strongly oriented towards the most pressing health problems of the least developed countries and countries with emerging economies.
- Policy dialogue and the programmes of the federal authorities concerned are influenced by relevant findings from the SDC-SNSF research programme "Provision systems and financing mechanisms in the public health sector".
- Switzerland's research results contribute to innovation and improvements in quality.
- Better use is made of existing funding instruments, according to the respective framework conditions, for global health research.

#### 8. Economic interests

**Position the strengths of Switzerland's health sector economy internationally.**

- There is an increased awareness of local and global responsibilities in representing the economic interests of Swiss actors in the health sector.
- The visibility of the quality advantages of Switzerland's health system is enhanced in the international context.
- Free trade is promoted.

#### 9. Protection of intellectual property

**Provide appropriate protection for intellectual property (IP) as an incentive for research.**

- The IP system is further developed so as to ensure that incentives for research are not weakened, access to essential medicines is promoted, and consideration is given to the particular requirements of public health in the least developed countries.
- The application of TRIPS flexibilities in emergency situations is recognised.<sup>16</sup>
- New models and partnerships for the development of essential medicines and diagnostics are assessed and, if appropriate, supported.
- The IP system is recognised internationally for its contributions to the research and development of new drugs and vaccines.
- The IP system of the least developed countries and the countries with emerging economies is fostered by Switzerland.

#### 11. E-health

**Fully exploit the potential of technological developments and social media in the area of global health.**

- Information and communication technologies adapted to the relevant context are deployed for health service users and providers.
- A web-based platform is established for communication with external partners.

#### 10. Health determinants

**Sustainably improve the economic, social and environmental determinants of health.**

- Other sectors' awareness of determinants is raised on the national and international level.
- Approaches and solutions for influencing health determinants are made suitable for application in practice.
- Implementation of health promotion strategies is supported.
- Multi- and intersectoral cooperation and processes in operational programmes are used and supported.

<sup>16</sup> Cf. in particular "Declaration on the TRIPS agreement and public health", 2001 ([http://www.wto.org/english/thewto\\_e/minist\\_e/min01\\_e/mindecl\\_trips\\_e.htm](http://www.wto.org/english/thewto_e/minist_e/min01_e/mindecl_trips_e.htm))

## HEALTH ISSUES

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### 12. Communicable disease surveillance

#### Further strengthen the international system for communicable disease surveillance and control.

- The International Health Regulations (IHR) are universally applied.
- National, regional and global preparedness for an influenza pandemic is improved.
- The WHO target of eliminating measles in Europe by 2015 is met.
- There is a reduction in the disease burden and mortality associated with the main poverty-related diseases (HIV/Aids, malaria and tuberculosis) and with waterborne diseases.

- From May 2012, Switzerland prepares a report every three years on the implementation of the WHO Code of Practice.
- The Swiss market takes into account the guidelines of the WHO Code of Practice in the training and recruitment of health personnel.
- Equal consideration is given to labour market needs in industrialised countries, countries with emerging economies and the least developed countries.
- The recruitment of health personnel in the least developed countries is accompanied by measures which strengthen their health systems.
- Education and training for health workers is strengthened in Switzerland and worldwide.

### 13. Health protection

#### Protect the public from health risks in the areas of food safety, radiological protection and chemicals.

- Protection in Switzerland is maintained at a high level through international cooperation, in particular with the EU.
- Measures are designed in a business-friendly way, and non-tariff barriers to trade are avoided as far as possible.
- The Swiss vice-presidency (2011–2014) helps to strengthen the Codex alimentarius as a programme for global food safety standards.

### 15. Access to / quality of therapeutic products

#### Improve access to essential (established and newly developed), good-quality, affordable medicines and medical devices.

- Support is provided for the provision and management of basic health services with essential medicines.
- Support is provided for the research and development of new, affordable medicines and diagnostics through public-private partnerships.
- There are global efforts to combat the spread of falsified medicines.

### 16. Non-communicable diseases

#### Promote the prevention, diagnosis and treatment of non-communicable diseases.

- Switzerland advocates a coordinated international approach to the prevention of non-communicable diseases and to health promotion.
- Under WHO leadership, Switzerland supports effective measures (e.g. a web-based, international platform documenting international data availability) to implement objectives and voluntary commitments of government and private-sector actors to combat non-communicable diseases.
- Mental health is integrated into efforts to strengthen health systems.
- Switzerland consistently implements existing national prevention programmes and – as soon as it comes into force – the Federal Act on Prevention and Health Promotion (Prevention Act).
- Switzerland ratifies the WHO Framework Convention on Tobacco Control.

### 17. Drug policy

#### Establish internationally the fourfold policy (prevention, therapy and rehabilitation, harm reduction, and law enforcement and control).

- Switzerland retains the freedom which it has secured for itself in the international environment.
- In international drug policy, Switzerland's fourfold approach<sup>17</sup> (prevention, therapy and rehabilitation, harm reduction, and law enforcement and control) is more widely recognised.

### 14. Health personnel

#### Combat the global shortage and unequal distribution of health personnel.

- The WHO Global Code of Practice on the International Recruitment of Health Personnel is implemented.

<sup>17</sup> As specified in Art. 1a of the Narcotics Act (SR 812.121)

## Objectives

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- There is increased cooperation and sharing of information on illegal drugs, especially with European countries and the EU authorities.

## 18. Humanitarian aid

**Make available Switzerland's capacities and skills for saving lives and restoring health in humanitarian crises.**

- Switzerland provides emergency medical assistance in humanitarian crises.
- Switzerland participates in reconstruction efforts after disasters and crises, and contributes to the stabilisation and long-term strengthening of public health in fragile states.
- Through prevention and advocacy, Switzerland reduces risks and mitigates the impacts of crises and disasters.

## 19. Human rights

**Promote and secure the right of everyone to the enjoyment of the highest attainable standard of physical and mental health.**

- Based on the human rights principles of universality, indivisibility, interdependence, equality and non discrimination, participation and inclusion, accountability and rule of law, Art. 12 Para. 1 of the International Covenant on Economic, Social and Cultural Rights is implemented globally.

## 20. Maternal and child health / sexual and reproductive health

**Promote maternal and child health, and sexual and reproductive health.**

- Medical and social care is improved for expectant mothers in countries with high rates of infant and maternal mortality.
- The chances of survival of infants and mothers are increased by improving access to health services for vulnerable groups.
- Switzerland helps to improve access to sexual and reproductive health information and services for women and men.



# 8

## INSTRUMENTS



Switzerland is an active negotiating partner in WHO. Its positions are developed together with the federal agencies involved in Swiss Health Foreign Policy.

The measures to improve coordination and coherence which were proposed in the Agreement on Health Foreign Policy Objectives in 2006 have been implemented and are reaffirmed as permanent instruments in the new Swiss Health Foreign Policy. These established instruments should ensure that interdepartmental cooperation remains as straightforward as possible. In addition, decisions are naturally also to be assured by standard mechanisms such as defined responsibilities (see Annex I), departmental consultation and co-reporting procedures, and Federal Council decisions. With Instrument 6, a new element has been introduced to strengthen cooperation with non-governmental actors. Swiss Health Foreign Policy activities are to be coordinated with Switzerland's general foreign policy and actively communicated, building on Switzerland's particular strengths.

nation office serves as the contact point for enquiries from the FOPH and other authorities within the Federal Administration. It is also responsible for coordination of health matters within the FDFA. The coordination office also seeks to ensure the coherence of Swiss Health Foreign Policy as part of Switzerland's overall foreign policy, by weighing up the various foreign policy interests and, at the interdepartmental level, optimising the safeguarding of interests and the allocation of resources.

#### **Instrument 2: Information platform for Health Foreign Policy**

CH@WORLD is a wholly web-based information hub and consultation platform, supporting and facilitating cooperation in the area of Swiss foreign policy. On it, the FDFA has established a sectoral area for health, with links to the relevant bilateral

## **Swiss Health Foreign Policy activities are to be coordinated with Switzerland's general foreign policy**

### **Instrument 1: Coordination office for Health Foreign Policy**

The Sectoral Foreign Policies Division (SFPD) is the FDFA's coordination office for Swiss Health Foreign Policy (currently the Transport, Energy and Health section). This office is responsible for collecting and forwarding relevant information from the FDFA to the other authorities concerned within the Federal Administration. In principle, communication with the Swiss diplomatic missions should pass through the coordination office, although other arrangements may be made with the FDFA in justified cases. The coordi-

or multilateral dossiers. Accessible to all interested parties within the Federal Administration, CH@WORLD provides a shared interface which allows users to conduct consultations, publish comments, look up information and upload documents. CH@WORLD thus ensures that all parties involved in Swiss Health Foreign Policy within the Federal Administration have the same background information and planning documents at their disposal. CH@WORLD is generally used as a key communication tool by all parties concerned.

## Instruments

### Instrument 3: Development of policy papers on Health Foreign Policy issues and strengthening of academic expertise

The FOPH, SDC, and the Sectoral Foreign Policies Division of the FDFA, in consultation with the other parties concerned within the Federal Administration, prepare papers on specific aspects of Swiss Health Foreign Policy. These papers support discussion and subsequent clarification of Switzerland's position on important Health Foreign Policy issues. To date, papers have been produced on the migration of health personnel and the implementation of the WHO Global Strategy and Plan of Action on Public Health, Innovation and Intellectual Property; papers will be produced on international food safety and on bilateral cooperation in the health field. At the same time, the FDHA and FDFA are strengthening international Geneva through the consolidation of academic expertise in international health.

The IK GAP defines current priorities and joint projects. In addition, the IK GAP decides on joint annual planning, including disclosure of the resources available for this purpose. As a contribution to monitoring and transparency, the status of implementation of measures is reported annually to the IK GAP.

The IK GAP is supported by the interdepartmental working groups on health foreign policy (IdAG GAP<sup>19</sup>) and on health, innovation and intellectual property (IdAG GIGE<sup>20</sup>). Depending on the specific thematic emphasis, the IdAG GAP is jointly led by the heads of two of the following divisions: Sectoral Foreign Policies Division of FDFA, International Affairs of FOPH, and Eastern and Southern Africa of the SDC. The IdAG GIGE is jointly led by the Divisional Heads of FOPH International Affairs and IPI International Affairs. Both of the interdepartmental working groups hold regular meetings at least twice a year; as far as is possible and appropriate, these are scheduled back to back. In turn, both the IdAG GAP and the IdAG GIGE can convene ad hoc working groups on specific issues. The experience and concerns of non-governmental health actors are consulted according to the particular topic and available expertise.

### Instrument 4: Interdepartmental structures

The Interdepartmental Conference on Health Foreign Policy (IK GAP<sup>18</sup>), which is held annually, is jointly headed by the FOPH Director, the SDC Director and the FDFA State Secretary. The IK GAP

## Priorities are set and joint projects determined every year

includes representatives of the FDFA, FDHA, FDJP, DDPS, FDEA and DETEC, as well as the Conference of Cantonal Directors of Public Health. Other federal authorities are invited according to the particular requirements and/or interests.

An executive-level support group – comprising representatives of the SFPD, SDC, FOPH, SER, IPI, SECO and OPET<sup>21</sup> – meets at least twice a year to promote policy coherence and, in the event of differences of opinion concerning current

<sup>18</sup> From German: Interdepartementale Konferenz Gesundheitsaussenpolitik

<sup>19</sup> From German: Interdepartementale Arbeitsgruppe Gesundheitsaussenpolitik

<sup>20</sup> From German: Interdepartementale Arbeitsgruppe Gesundheit, Innovation und Geistiges Eigentum

<sup>21</sup> Other federal authorities are invited according to the particular requirements and/or interests.

dossiers, to reach a consensus or refer such questions to the standard decision-making mechanisms at the Office Director, Department or Federal Council level.

The support group provides the two interdepartmental working groups with brief feedback on any agreements reached.

Apart from this interdepartmental working structure specifically concerned with Swiss Health Foreign Policy, there

jectives of other Swiss diplomatic missions. In addition, the SDC will increasingly establish secondments with partner institutions.

#### **Instrument 6: Regular exchanges with stakeholders**

This instrument is designed to ensure closer involvement of non-governmental actors in Swiss Health Foreign Policy. To this end, a general meeting on the policy

## **Stakeholders are being increasingly included in Swiss Health Foreign Policy**

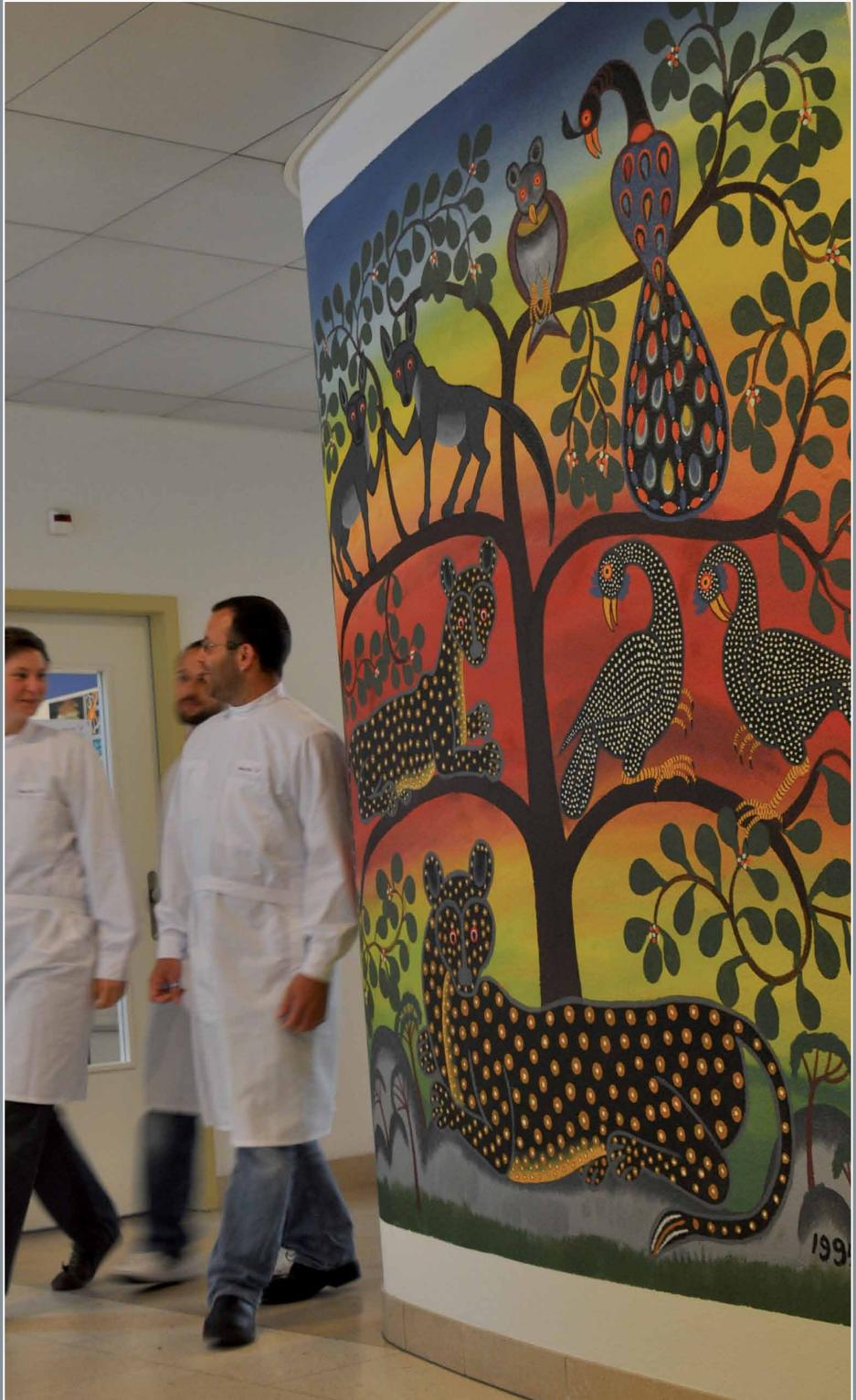
are various additional interdepartmental bodies which may deal with policy issues. Here, mention should be made of the interdepartmental working group on European Integration (IDA EU), the interdepartmental group on sustainable development (ISDC), the Interdepartmental Committee for International Development and Cooperation (ICDC), as well as the interdepartmental working group for migration (IAM-Plenum) and its subcommittee for international migration cooperation (IMZ-Ausschuss).

#### **Instrument 5: Staff exchange, foreign missions and secondments**

If possible, a senior position within the FOPH International Affairs Division will continue to be held by a member of the diplomatic staff of FDFA. The health dossier is to be explicitly assigned to a member of staff at each of the missions in Geneva, Brussels and New York. Health topics are to be included in the annual objectives of these three missions and also, where appropriate, in the ob-

with all relevant actors is to be held each year. At these events, the external partners will also be consulted on the annual priorities to be adopted by the IK GAP. Also planned are consultations on certain issues. These may be written consultations, invitations to preparatory meetings, working groups on specific topics, or participation in delegations to international negotiations. To support such consultations, it is to be assessed whether the establishment of a web-based communication platform is appropriate and feasible at reasonable expense.

# RESOURCES



Wall painting from Tanzania. Tanzania is an important partner for Switzerland both in education and in research and development cooperation.

The growing importance of Swiss Health Foreign Policy at the bilateral and multilateral level makes it necessary to use the resources available for its tasks as

the measures needed to master future challenges without additional financial expenditure by the federal government.

## **The costs of the measures should be financed as much as possible without additional financial expenditures by the federal government**

efficiently as possible. Resources are to be released by a steady improvement in the cost-benefit of measures and by allocating means according to the priorities set. The objective of this is to finance

The joint Swiss Health Foreign Policy is to be principally implemented with the resources committed by the FDFA, the FDHA and the other federal authorities concerned.

# ANNEXES

# 10

## Annex I Federal bodies involved in Swiss Health Foreign Policy

UNIT OF FEDERAL ADMINISTRATION	RESPONSIBILITIES
DPA <sup>22</sup>	The Directorate of Political Affairs of the FDFA safeguards Switzerland's foreign policy interests and provides optimum bilateral and multilateral relations. It promotes Switzerland's political integration in Europe, and assures the coherence of Swiss positions towards international organisations and bodies and the foreign policy coordination in migration, economy, financial center, environment, health and science policies.
SDC <sup>23</sup>	The Swiss Agency for Development and Cooperation is the agency within the FDFA responsible for overall coordination, with other federal authorities, of international development cooperation and cooperation with Eastern Europe; it is also responsible for Switzerland's humanitarian aid.
IO <sup>24</sup>	The Integration Office is the federal centre of expertise for European integration policy matters. Its responsibilities include the preparation of treaties with the European Union. It negotiates such treaties in collaboration with the competent authorities and coordinates their implementation and further development. The activities of the IO are supported by the Mission of Switzerland to the EU.
FOPH <sup>25</sup>	The Federal Office of Public Health is the authority responsible for human health, for national health policy, for Switzerland's contribution to international health policy, for medical and accident insurance, and for certain aspects of consumer protection.
FSO <sup>26</sup>	The Federal Statistical Office is the authority responsible for Switzerland's official statistics.
SER <sup>27</sup>	The State Secretariat for Education and Research is the federal authority responsible for national and international matters relating to general and university education, research and space.
Swissmedic <sup>28</sup>	Swissmedic is Switzerland's central agency for authorisation and supervision of therapeutic products.
FOM <sup>29</sup>	The Federal Office for Migration is the authority responsible for matters relating to immigration and emigration, legislation on foreign nationals, asylum and refugees, as well as naturalisation.
IPI <sup>30</sup>	The Swiss Federal Institute of Intellectual Property is the authority responsible for matters of intellectual property law.
FOSPO <sup>31</sup>	The FOSPO, within the defined political framework, promotes the diverse and sustainable development of sport for young people, adults and senior citizens.

<sup>22</sup> Ordinance on the Organisation of the FDFA (SR 172.211.1, Art. 7)

<sup>23</sup> See also: Ordinance on the Organisation of the FDFA (SR 172.211.1, Art. 9)

<sup>24</sup> Ordinance on the Organisation of the FDFA (SR 172.211.1, Art. 13) / Ordinance on the Organisation of the FDEA (SR 172.216.1, Art. 13)

<sup>25</sup> Ordinance on the Organisation of the FDHA (SR 172.212.1, Art. 9)

<sup>26</sup> Ordinance on the Organisation of the FDHA (SR 172.212.1, Art. 10)

<sup>27</sup> Ordinance on the Organisation of the FDHA (SR 172.212.1, Art. 13)

<sup>28</sup> See also: Ordinance on the Organisation of the Swiss Agency for Therapeutic Products (SR 812.216)

<sup>29</sup> Ordinance on the Organisation of the FDJP (SR 172.213.1, Art. 12)

<sup>30</sup> Ordinance on the Organisation of the FDJP (SR 172.213.1, Art. 29)

<sup>31</sup> Ordinance on the Organisation of the DDPS (SR 172.214.1, Art. 15)

UNIT OF FEDERAL ADMINISTRATION	RESPONSIBILITIES
AFLO <sup>32</sup>	The Armed Forces Logistics Organisation supports the Swiss Army in all situations and in all processes at home and abroad. The AFLO's tasks include: replenishment, evacuation and maintenance of material and systems, medical services for the Forces, transport of people and goods, provision and operation of infrastructures and systems as well as cross section services for the department's defence sector.
SECO <sup>33</sup>	The State Secretariat for Economic Affairs is the federal centre of expertise responsible for all core issues of economic policy, including employment and foreign economic policy, and also, together with the SDC, for development policy and cooperation with Eastern Europe.
OPET <sup>34</sup>	The Federal Office for Professional Education and Technology is the centre of expertise responsible for national and international matters relating to vocational education and training, universities of applied sciences, and technology and innovation policy; it is also responsible for the coordination of mutual recognition of qualifications with the EU and EFTA and, within its area of competence, for the recognition of foreign qualifications.
FOAG <sup>35</sup>	The Federal Office for Agriculture is the centre of expertise responsible for agricultural matters.
FVO <sup>36</sup>	The Federal Veterinary Office is the centre of expertise responsible for animal health, animal welfare and the protection of endangered species in international trade.
FOEN <sup>37</sup>	The Federal Office for the Environment is the authority responsible for environmental matters.

<sup>32</sup> See also: Ordinance on the Organisation of the DDPS (SR 172.214.1, Art. 10)

<sup>33</sup> Ordinance on the Organisation of the FDEA (SR 172.216.1, Art. 5)

<sup>34</sup> Ordinance on the Organisation of the FDEA (SR 172.216.1, Art. 6)

<sup>35</sup> Ordinance on the Organisation of the FDEA (SR 172.216.1, Art. 7)

<sup>36</sup> Ordinance on the Organisation of the FDEA (SR 172.216.1, Art. 8)

<sup>37</sup> Ordinance on the Organisation of the DETEC (SR 172.217.1, Art. 12)

## Annex II

### List of abbreviations

AFLO	Armed Forces Logistics Organisation
DDPS	Federal Department of Defence, Civil Protection and Sport
DETEC	Federal Department of the Environment, Transport, Energy and Communications
DNDi	Drugs for Neglected Diseases initiative
DPA	Direktorat of Political Affairs
DPIL	Directorate of Public International Law
ECDC	European Centre for Disease Prevention and Control
EFSA	European Food Safety Authority
EFTA	European Free Trade Association
EU	European Union
EWRS	Early Warning and Response System
FDEA	Federal Department of Economic Affairs
FDFA	Federal Department of Foreign Affairs
FDHA	Federal Department of Home Affairs
FDJP	Federal Department of Justice and Police
FIND	Foundation for Innovative New Diagnostics
FMH	Swiss Medical Association
FOAG	Federal Office for Agriculture
FOCP	Federal Office for Civil Protection
FOEN	Federal Office for the Environment
FOM	Federal Office for Migration
FOPH	Federal Office of Public Health
FOSPO	Federal Office of Sport
FSIO	Federal Social Insurance Office
FSO	Federal Statistical Office
FVO	Federal Veterinary Office
GAVI	Global Alliance for Vaccines and Immunisation
GDK	Swiss Conference of the Cantonal Ministers of Public Health
GELIKO	Swiss National Conference of Health Leagues
GFATM	Global Fund to Fight Aids, Tuberculosis and Malaria
H+	Swiss Hospital Association
HSD	Human Security Division of the FDFA
HUG	Geneva University Hospitals
ICDC	Interdepartmental Committee for International Development and Cooperation
IAM	Interdepartmental working group on migration
IdA EU	Interdepartmental group on the EU
IdAG GAP	Interdepartmental working group on Health Foreign Policy
IdAG GIGE	Interdepartmental working group on health, innovation and intellectual property
IDANE	Interdepartmental committee on sustainable development
IHEID	Graduate Institute of International and Development Studies
IK GAP	Interdepartmental Conference on Health Foreign Policy

ILO	International Labour Organization
IMZ	Subcommittee for International Migration Cooperation
IO	FDFA/FDEA Integration Office
IOD	United Nations and International Organisations Division of the FDFA
IP	Intellectual Property
IPI	Swiss Federal Institute of Intellectual Property
MMI	Medicus Mundi International
MMS	Medicus Mundi Switzerland
MMV	Medicines for Malaria Venture
MSF	Médecins Sans Frontières
NEOC	National Emergency Operations Centre
NGO	Non-governmental organisation
Obsan	Swiss Health Observatory
OECD	Organisation for Economic Co-operation and Development
OPET	Federal Office for Professional Education and Technology
SFPD	Sectoral Foreign Policies Division of the FDFA
PDP	Product development partnership
pharmaSuisse	Swiss Association of Pharmacists
PPP	Public-private partnership
RASFF	Rapid Alert System for Food and Feed
SAICM	Strategic Approach to International Chemicals Management
SBK/ASI	Swiss Professional Association for Nurses
SDC	Swiss Agency for Development and Cooperation
SECO	State Secretariat for Economic Affairs
SER	State Secretariat for Education and Research
SGGP/SSPS	Swiss Society for Health Policy
SNSF	Swiss National Science Foundation
SRC	Swiss Red Cross
Swiss TPH	Swiss Tropical and Public Health Institute
TRIPS	Trade-Related Aspects of Intellectual Property Rights
UN	United Nations
UNIOD	United Nations and International Organisations Division of the FDFA
UNAIDS	Joint United Nations Programme on HIV/Aids
UNFPA	United Nations Population Fund
UNICEF	United Nations Children's Fund
WHO	World Health Organization
WTO	World Trade Organization

## Annex III

### Overview of the twenty objectives

